

**File Code:** 1010; 5300**Date:** May 3, 2019**Route To:****Subject:** Open Fire Prohibition - Special Order Number BKF-146-2019**To:** Forest Leadership Team, David Hartley-Patrol Captain, Mike Deveraux-Boxelder
Job Corps Center Director

Attached is Special Order Number BKF-146-2019 which prohibits building, maintaining, attending or using a fire or campfire unless the fire is in an established fireplace approved or constructed by a public agency in a designated recreation area. These acts are prohibited on all National Forest System lands administrated by the Black Hills National Forest within the exterior boundaries of the Black Hills Fire Protection District.

Please post this Special Order and map in your Special Orders notebooks, place a copy in your files and post the Order on your public bulletin boards in office locations. The order will be posted on the Forest's website for future reference; and a press release will be distributed to the media.

If you have any questions regarding this Order, please contact Patrol Captain David Hartley at (307) 674-2682. For questions regarding the posting of this Order, please contact Twila Morris at extension 9201.

MARK E. VAN EVERY
Forest Supervisor

Enclosures

cc: Frontliners, Scott Jacobson, LEI, Twila Morris, Fire Staff



Special Order Number BKF-146-2019

FOREST ORDER

USDA - FOREST SERVICE BLACK HILLS NATIONAL FOREST WITHIN THE STATE OF SOUTH DAKOTA (Black Hills Fire Protection District)

OPEN FIRE PROHIBITION

Pursuant to 16 United States Code (U.S.C.) § 551 and 36 Code of Federal Regulations (C.F.R.) § 261.50(a) and (b), the following acts are prohibited on all National Forest System lands administered by the Black Hills National Forest within the exterior boundaries of the Black Hills Fire Protection District as defined by South Dakota Codified Laws (SDCL) § 34-35-15, as described in Exhibit A (the “Restricted Area”) and on all roads and trails located within the Restricted Area (the “Restricted Roads and Trails”).

PROHIBITIONS:

1. ***Building, maintaining, attending or using*** a fire or campfire unless the fire is in an established fireplace approved or constructed by a public agency in a designated recreation area. Stove fires are excluded from this Order. *36 C.F.R. § 261.52(a)*.

A *Campfire* means a fire, not within any building, mobile home or living accommodation mounted on a motor vehicle, which is used for cooking, personal warmth, lighting, ceremonial, or aesthetic purpose.

A *Stove fire* is defined as a fire built inside an enclosed stove or grill, a portable brazier, or a pressurized liquid gas stove, including a space-heating device.

2. To the extent not authorized by the Exemptions below, violating any provision of SDCL §§ 34-35-15, 34-35-16 and/or 34-35-17, which prohibit open fires in the Black Hills Fire Protection District, copies of which statutes are attached and hereby incorporated into this Order as Exhibit B. *36 C.F.R. § 261.52(k)*.

Note: South Dakota Statute defines “open fire” as any fire to burn slash, brush, grass, stubble, debris, rubbish, or other inflammable material not enclosed in a stove, spark proof incinerator, or an established fireplace approved or constructed by a public agency in a designated recreation area.

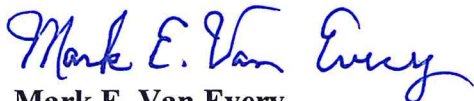
EXEMPTIONS:

Pursuant to 36 C.F.R. § 261.50 (e), the following persons are exempt from this Order:

1. Any person with a Forest Service or State issued permit specifically authorizing the otherwise prohibited act or omission.
2. Any Federal, State, or local officer, or member of any organized rescue or fire fighting force in the performance of an official duty.

This order will be in effect from the date it is signed, and continue through December 31, 2024 or until rescinded.

Done at Custer, South Dakota, this 3rd day of May 2019.



Mark E. Van Every
Forest Supervisor

Subpart B – Order Request Justification Form
Exhibit A – Black Hills Fire Protection District Map
Exhibit B – South Dakota Statues
Civil Rights
Assessment of Need

Violation of this prohibition is punishable as a Class B misdemeanor, by a fine of not more than \$5,000.00 for an individual, or \$10,000.00 for an organization or imprisonment for not more than six (6) months, or both. *16 U.S.C. § 551 and 18 U.S.C. §§ 3559 and 3571 (b)(6).*

Exhibit B

South Dakota Statutes §§ 34-35-15, 34-35-16 and/or 34-35-17, Black Hills Fire Protection District.

34-35-15. Black Hills Forest Fire Protection District--Area included. To protect the timber on areas subject to unusual fire dangers, there is hereby created the Black Hills Forest Fire Protection District, consisting of all that part of the state described by metes and bounds as follows: Commencing at a point on the Wyoming-South Dakota state line at the junction of Interstate Highway 90 at the state line; thence east and southeast along Interstate Highway 90 via Rapid City to the intersection of U.S. Highway 16B; thence south and southwest along U.S. Highway 16B to the intersection of State Highway 79; thence south along State Highway 79 to the intersection of U.S. Highway 18; thence south along U.S. Highway 18 to the Cheyenne River; thence west and northwest along the Cheyenne River to the Wyoming-South Dakota state line; thence north along said state line to the place of beginning. The Black Hills Forest Fire Protection District does not include any area within the limits of any municipality.

34-35-16. Permit required for open fire in Black Hills district -- Violation as misdemeanor -- Liability for civil damages. The starting of an open fire within the Black Hills forest fire protection district by a person or a group of persons is prohibited unless a permit to do so is first obtained from the state forester or from the United States forest service supervisor. An open fire as used in this section and § 34-35-17 is any fire to burn slash, brush, grass, stubble, debris, rubbish, or other inflammable material not enclosed in a stove, spark-proof incinerator, or an established fireplace approved or constructed by public agencies in designated recreation areas. A violation of this section is a Class 1 misdemeanor. Any person who violates this section is liable for civil damages for all injuries caused by the fire.

34-35-17. Issuance of permit for open fire in Black Hills district -- Conditions required. Any United States forest service supervisor, or his designee, the state forester or his designee shall have authority to issue a permit upon an application to any person to start an open fire within the Black Hills forest fire protection district if in his opinion such fire will not endanger the life or property of another, or deny such permit if in his opinion the climatic conditions or location of the material to be burned is such that the burning would endanger the life or property of others and he may issue a permit subject to such conditions and restrictions as he may consider necessary to prevent the spread of the fire permitted; and he may revoke a permit issued by him upon the change of climatic or other conditions which he considers would make the burning unsafe.

Management Objectives

To ensure the protection of public safety, public and private property, and the natural resources within the Black Hills National Forest by regulating the use of fires within the Black Hills Fire Protection District.

SUBPART B
ORDER REQUEST JUSTIFICATION FORM
ORDER NUMBER: BKF-146-2019

SUBMIT THE FOLLOWING INFORMATION:

1. STATE THE DESIRED ACT: To effectively deter and regulate unauthorized fires by having the authority to issue citations to individuals who are “BUILDING, MAINTAINING, ATTENDING or USING” any prohibited fire.

2. REASON FOR THE ORDER: The Black Hills National Forest has a very volatile wildfire profile due to the ponderosa pine fuel type and unique weather phenomena thus fire prevention is of upmost importance. Illegal fires are often built by individuals and then attended by large groups. Upon finding illegal fires attended by large groups officers have difficulty finding the person(s) who started the illegal fire. Having the ability to hold everyone attending the fire accountable allows officers to effectively deal with the illegal fire. Further, this regulation will allow Forest Officers to enforce fire prevention regulations established by the State of South Dakota.

3. HAVE OTHER METHODS BEEN TRIED TO RESOLVE THIS PROBLEM? (Yes)
 - DESCRIBE: In the past, Forest Service enforcement of the state prohibition was limited only to action under 36 CFR 261.52(k) directed at those who started an illegal fire. This however has proved ineffective in situations where Forest Officers discovered illegal fires but were unable to determine the person responsible for starting the fire. Additionally, signs have been posted throughout the Forest notifying forest users that open fires are prohibited.

4. PERIOD OF TIME THE ORDER WILL BE IN EFFECT: This Order shall be in effect immediately and remain in effect until December 31, 2024 or until rescinded.

5. LIST THOSE EXEMPT FROM THE ORDER: Any person with a valid Forest Service or State issued permit specifically authorizing the otherwise prohibited act or omission. Any Federal, State, or local officer, or member of any organized rescue or fire fighting force in the performance of an official duty.

6. HAS AN ENFORCEMENT PLAN AND SIGN PLAN BEEN ESTABLISHED? (Yes).
 - WHO WILL ENFORCE THE ORDER? Forest Officers on the Black Hills National Forest within the State of South Dakota. (Primarily responsibility will be with Law Enforcement Officers and Forest Protection Officers)
 - WHO WILL ENSURE PROPER SIGNING? Signing will be accomplished by the Forest Recreation, Fire, and Law Enforcement and Investigations program staff.

7. WILL THIS ORDER BE REVIEWED ANNUALLY FOR NEED AND PROPER ENFORCEMENT? (Yes).

8. HAS THE PUBLIC BEEN NOTIFIED? (Yes)

- DESCRIBE HOW: Signs have been posted throughout the Black Hills Fire Protection District and throughout the Black Hills National Forest. Additionally, the prohibition on open fires has been in effect per a similar policy dating back to July of 1997.

9. COMPLETE THE ORDER USING THIS CHECKLIST

- Reviewed By:

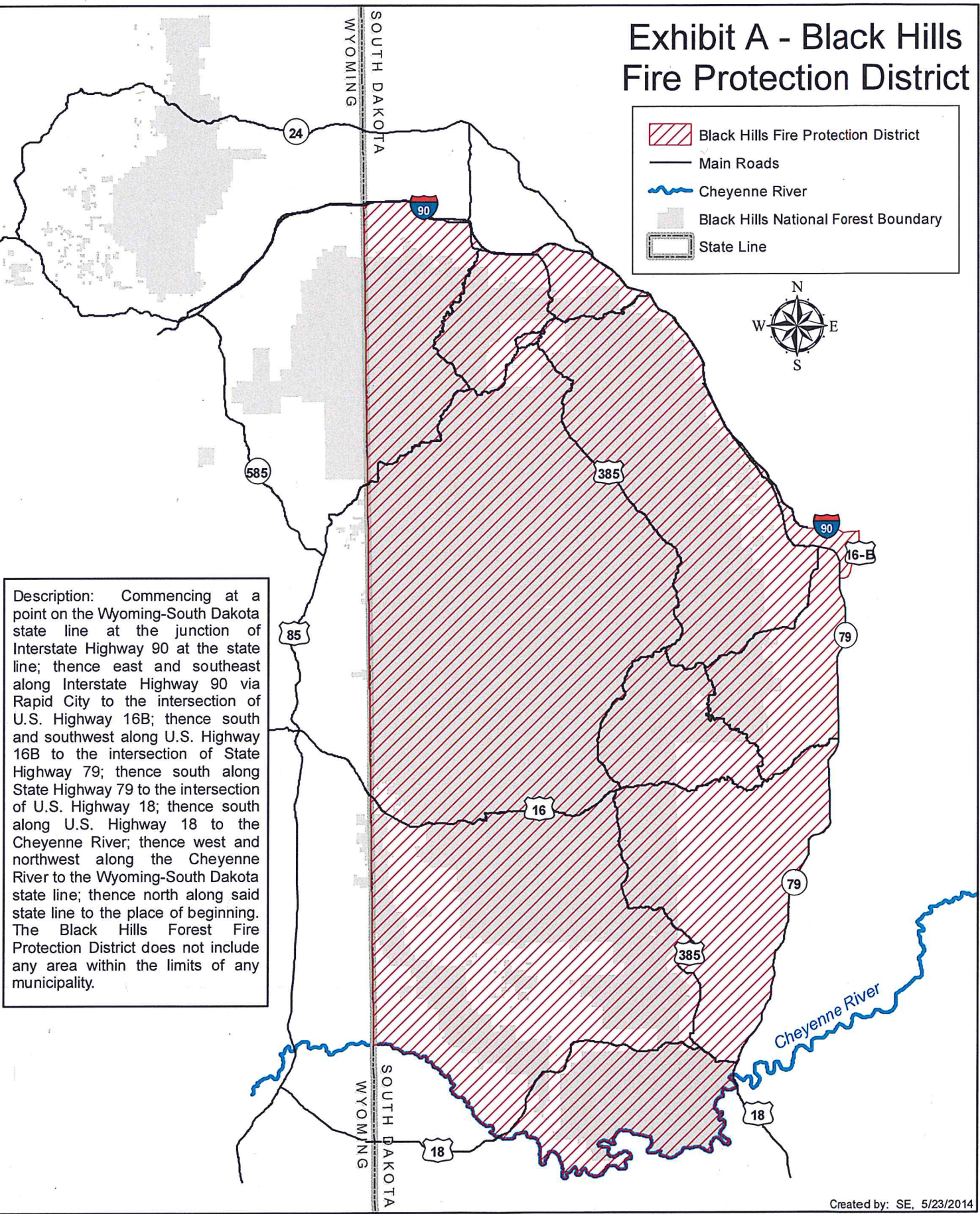
Reviewed: Mark E. Van Every May 3, 2019
Forest Supervisor, Mark E. Van Every Date

Reviewed: /s/ Michael Hope May 2, 2019
Office of General Counsel, Michael Hope Date

Reviewed: /s/ David B. Hartley April 30, 2019
North Zone Patrol Captain, David Hartley Date

Exhibit A - Black Hills Fire Protection District

-  Black Hills Fire Protection District
-  Main Roads
-  Cheyenne River
-  Black Hills National Forest Boundary
-  State Line



Description: Commencing at a point on the Wyoming-South Dakota state line at the junction of Interstate Highway 90 at the state line; thence east and southeast along Interstate Highway 90 via Rapid City to the intersection of U.S. Highway 16B; thence south and southwest along U.S. Highway 16B to the intersection of State Highway 79; thence south along State Highway 79 to the intersection of U.S. Highway 18; thence south along U.S. Highway 18 to the Cheyenne River; thence west and northwest along the Cheyenne River to the Wyoming-South Dakota state line; thence north along said state line to the place of beginning. The Black Hills Forest Fire Protection District does not include any area within the limits of any municipality.

Civil Rights

Introduction

Black Hills Forest Fire Protection District--Area included. To protect the timber on areas subject to unusual fire dangers, there is hereby created the Black Hills Forest Fire Protection District, consisting of all that part of the state described by metes and bounds as follows: Commencing at a point on the Wyoming-South Dakota state line at the junction of Interstate Highway 90 at the state line; thence east and southeast along Interstate Highway 90 via Rapid City to the intersection of U.S. Highway 16B; thence south and southwest along U.S. Highway 16B to the intersection of State Highway 79; thence south along State Highway 79 to the intersection of U.S. Highway 18; thence south along U.S. Highway 18 to the Cheyenne River; thence west and northwest along the Cheyenne River to the Wyoming-South Dakota state line; thence north along said state line to the place of beginning. The Black Hills Forest Fire Protection District does not include any area within the limits of any municipality.

The closure order will close this area except for persons with a Forest Service permit specifically authorizing the prohibited act or omission. Any Federal, State, or local officer or member of an organized rescue or firefighting force in performance of an official duty are also exempt.

The closure will affect individuals year round.

Civil Rights Impact Statement

The closure will have no impacts on civil rights, as the closure will apply to all individuals equally unless listed as excepted individuals. No one group will be affected more than another group. Adjacent public land will remain open to recreation and other activities.

Assessment of Need

Purpose of order

The Black Hills National Forest has a very volatile wildfire profile due to the ponderosa pine fuel type and unique weather phenomena thus fire prevention is of upmost importance. Illegal fires are often built by individuals and then attended by large groups. Upon finding illegal fires attended by large groups officers have difficulty finding the person(s) who started the illegal fire. Having the ability to hold everyone attending the fire accountable allows officers to effectively deal with the illegal fire. Further, this regulation will allow Forest Officers to enforce fire prevention regulations established by the State of South Dakota.

Scope of order

Building, maintaining, attending or using a fire or campfire unless the fire is in an established fireplace approved or constructed by a public agency in a designated recreation area. Stove fires are excluded from this Order. 36 C.F.R. § 261.52(a).

A Campfire means a fire, not within any building, mobile home or living accommodation mounted on a motor vehicle, which is used for cooking, personal warmth, lighting, ceremonial, or aesthetic purpose.

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The following persons are exempt from this order. Persons with a Forest Service permit specifically authorizing the prohibited act or omission. Additionally any Federal, State, or local officer or member of an organized rescue or firefighting force in the performance of an official duty are also exempt.

Notification and enforcement plan

The public will be notified about this order through a news release, posting to the Black Hills National Forest's website, and posting of the prohibition in the affected area.

The special order will be enforced through public notification by media, Internet, and in person as funding and staffing allow. After an appropriate public notification period, typically one or two years, Forest Protection Officers and LE&I officers may issue warning or violation notices when the elements of the offense require it.

Enforcement of this order will be accomplished with Law Enforcement Officers and Forest Protection Officers. Education efforts will be focused on newspaper articles. Efforts will be focused on informing and educating visitors about the reasons that campfires are permitted only at designated sites. Warning and violation notices will be issued when the elements of the offense are present and the forest officer believes it is necessary to gain compliance.

Patrols within the area will be done mainly by seasonal employees with Forest Protection Officer qualifications. Additional patrols on high use weekends in the summer will be implemented if funding and staffing are available.